Implementation of Senate Bill 361

Thank you Chairman Gallegos and committee members.

I am Linda Brookins with the Texas Commission on

Environmental Quality's Water Supply Division and with

me as a resource this morning is Elston Johnson, the

Manager of the Water Supply Division's Public Drinking

Water Section. I am here to provide an overview of the

status of TCEQ's implementation of Senate Bill 361.

**Overview** 

In 2009, the 81st Legislature enacted Senate Bill 361

requiring affected utilities to develop and implement an

emergency preparedness plan or EPP to ensure

operations of their water systems at a minimum water

pressure of 35 pounds per square inch during power

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outages lasting more than 24 hours that are a result of a

natural disaster.

**Requirements for the Commission** 

Senate Bill 361 required the TCEQ to:

develop rules to implement Senate Bill 361 by

December 1, 2009;

develop a template to assist affected utilities in the

development of their EPP;

review and approve EPPs;

review and approve extension requests to the EPP

submittal and implementation deadlines;

review and approve waiver requests; and,

provide access to commission financial, managerial,

and technical assistance contractors.

**Applicability** 

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Senate Bill 361 defines an affected utility as a retail

public utility, an exempt utility; or, provider or conveyor

of potable or raw water service that furnishes water

service to more than one customer in a county with a

population of 3.3 million or more or in a county with a

population of 400,000 or more adjacent to a county with

a population of 3.3 million or more.

In TCEQ's August 2009 proposal to implement Senate Bill

361, the agency proposed using population numbers

from the Texas State Data Center and Office of the State

Demographer for 2005, the midpoint between federal

decennial censuses. Using these population figures, the

rule would have applied to Harris County and Fort Bend

County.

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However, the TCEQ received comments during the rule's

comment period stating that it should follow the Code

Construction Act which defines the term "population" to

mean "the population shown by the most recent federal

decennial census", which at the time was the 2000

census. The TCEQ agreed with the comment and in the

adopted rule used the 2000 decennial census to

determine applicability.

Based on the 2000 census Senate Bill 361 only applies to

Harris County, Further, Senate Bill 361 applies only to

affected utilities serving customers in Harris County

regardless of whether or not the facility is located in

Harris County.

**Requirements for the Affected Utilities** 

By statute and agency rule, affected utilities were

required to submit their EPP to the commission for review

and approval by March 1, 2010. In addition, affected

utilities were required to begin implementation of the

requirements of their approved EPP by **July 1, 2010**.

Senate Bill 361 authorized the TCEQ to grant extensions

to the submittal and implementation deadlines.

To meet the requirements of Senate Bill 361 an affected

utility that supplies, provides, or conveys surface water

must develop an EPP that includes provisions for "...the

actual installation and maintenance of automatically

starting auxiliary generators or distributive generation

facilities for each raw water intake pump station, water

treatment plant, pump station, and pressure facility

necessary to provide water to its wholesale customers."

## **Implementation Status**

The TCEQ is in the final stages of completing its implementation of the requirements for Senate Bill 361. The TCEQ's activities to date related to implementing Senate Bill 361 include the following:

- Adopted rules to implement Senate Bill 361 on November 18, 2009.
- Posted a template for an EPP along with instructions on the agency's website.
- Entered into a contract with Texas Rural Water
   Association for Financial, Managerial, and Technical
   assistance. Through this effort, the TCEQ has
   assisted numerous systems in drafting their EPPs.

As the TCEQ began receiving and reviewing EPPs, staff found that most of the entities requesting an extension

to the submittal deadline made that request stated that

the compliance timeframe was too short.

Entities requesting an extension to the implementation

deadline have offered a more varied set of reasons for

the request, including: needing additional time to

complete the bidding process; needing more time to

work with consulting engineers in the purchasing of

equipment; and, needing more time to amend their

wholesale contracts.

Based on current applicability, approximately 695

systems meet the definition of an affected utility. As of

August 11, 2010, the TCEQ has received 549 EPPs and

approved 344 EPPs. One hundred and forty-six affected

utilities have not submitted EPPs. Of those 146 affected

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utilities, 60 have requested an extension to the submittal

deadline; 41 have requested a financial waiver; and, 45

have not responded at all.

To help ensure compliance with Senate Bill 361, the

TCEQ has made presentations to the regulated

community or their representatives at events like the

TCEQ's annual Trade Fair; at the Public Drinking Water

Conference; the Association of Water Board Directors;

and, Texas Water, sponsored by the Texas Section of the

American Water Works Association and the Water

Environment Association of Texas.

The TCEQ maintains a web page to provide information

on the bill's applicability, deadlines, compliance options,

and instruction on how to complete the EPP shell. The

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TCEQ has also provided financial, managerial and technical assistance to numerous utilities.

That concludes my testimony. I would be happy to answer any questions.