# **APPENDIX**

В

### INTERSTATE COMPACT FOR THE SUPERVISION OF ADULT OFFENDERS

### PREAMBLE

- Whereas: The interstate compact for the supervision of Parolees and Probationers was
  established in 1937, it is the earliest corrections "compact" established among the states and
  has not been amended since its adoption over 62 years ago;
- Whereas: This compact is the only vehicle for the controlled movement of adult parolees and probationers across state lines, and it currently has jurisdiction over more than a quarter of a million offenders:
- Whereas: The complexities of the compact have become more difficult to administer, and many jurisdictions have expanded supervision expectations to include currently unregulated practices such as victim input, victim notification requirements and sex offender registration;
- Whereas: After hearings, national surveys, and a detailed study by a task force appointed by
  the National Institute of Corrections, the overwhelming recommendation has been to amend
  the document to bring about an effective management capacity that addresses public safety
  concerns and offender accountability;
- Whereas: Upon the adoption of this Interstate Compact for Adult Offender Supervision, it is
  the intention of the legislature to repeal the previous Interstate Compact for the Supervision
  of Parolees and Probationers on the effective date of this Compact.

	3e it enacted t	v the General Assemb	ly (Legislature) of the state of	
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Short title: This Act may be cited as The Interstate Compact for Adult Offender Supervision.

### ARTICLE I

### **PURPOSE**

The compacting states to this Interstate Compact recognize that each state is responsible for the supervision of adult offenders in the community who are authorized pursuant to the Bylaws and Rules of this compact to travel across state lines both to and from each compacting state in such a manner as to track the location of offenders, transfer supervision authority in an orderly and efficient manner, and when necessary return offenders to the originating jurisdictions. The compacting states also recognize that Congress, by enacting the Crime Control Act, 4 U.S.C. Section 112 (1965), has authorized and encouraged compacts for cooperative efforts and mutual assistance in the prevention of crime. It is the purpose of this compact and the Interstate Commission created hereunder, through means of joint and cooperative action among the compacting states: to provide the framework for the promotion of public safety and protect the rights of victims through the control and regulation of the interstate movement of offenders in the community; to provide for the effective tracking, supervision, and rehabilitation of these offenders by the sending and receiving states; and to equitably distribute the costs, benefits and obligations of the compact among the compacting states. In addition, this compact will: create a Interstate Commission which will establish uniform procedures to manage the movement between states of adults placed under community supervision and released to the community under the jurisdiction of courts, paroling authorities, corrections or other criminal justice agencies which will promulgate rules to achieve the purpose of this compact; ensure an opportunity for input and timely notice to victims and to jurisdictions where defined offenders are authorized to travel or to relocate across state lines; establish a system of uniform data collection, access to information on active cases by authorized criminal justice officials, and regular reporting of Compact activities to heads of state councils, state executive, judicial, and legislative branches and criminal justice administrators; monitor compliance with rules governing interstate movement of offenders and initiate interventions to address and correct non-compliance; and coordinate training and education regarding regulations of interstate movement of offenders for officials involved in such activity.

The compacting states recognize that there is no "right" of any offender to live in another state and that duly accredited officers of a sending state may at all times enter a receiving state and there apprehend and retake any offender under supervision subject to the provisions of this compact and Bylaws and Rules promulgated hereunder. It is the policy of the compacting states that the activities conducted by the Interstate Commission created herein are the formation of public policies and are therefore public business.

### **ARTICLE II**

### **DEFINITIONS**

As used in this compact, unless the context clearly requires a different construction:

- "Adult" means both individuals legally classified as adults and juveniles treated as adults by court order, statute, or operation of law.
- "By –laws" mean those by-laws established by the Interstate Commission for its
  governance, or for directing or controlling the Interstate Commission's actions or conduct.
- "Compact Administrator" means the individual in each compacting state appointed
  pursuant to the terms of this compact responsible for the administration and management of
  the state's supervision and transfer of offenders subject to the terms of this compact, the
  rules adopted by the Interstate Commission and policies adopted by the State Council under
  this compact.
- "Compacting state" means any state which has enacted the enabling legislation for this
  compact.
- "Commissioner" means the voting representative of each compacting state appointed pursuant to Article III of this compact.
- "Interstate Commission" means the Interstate Commission for Adult Offender Supervision established by this compact.
- "Member" means the commissioner of a compacting state or designee, who shall be a
  person officially connected with the commissioner.

- "Non Compacting state" means any state which has not enacted the enabling legislation for this compact.
- "Offender" means an adult placed under, or subject, to supervision as the result of the
  commission of a criminal offense and released to the community under the jurisdiction of
  courts, paroling authorities, corrections, or other criminal justice agencies.
- "Person" means any individual, corporation, business enterprise, or other legal entity, either public or private.
- "Rules" means acts of the Interstate Commission, duly promulgated pursuant to Article VIII
  of this compact, substantially affecting interested parties in addition to the Interstate
  Commission, which shall have the force and effect of law in the compacting states.
- "State" means a state of the United States, the District of Columbia and any other territorial possessions of the United States.
- "State Council" means the resident members of the State Council for Interstate Adult
   Offender Supervision created by each state under Article III of this compact.

### **ARTICLE !!!**

### THE COMPACT COMMISSION

The Interstate Commission shall be a body corporate and joint agency of the compacting states.

The Interstate Commission shall be a body corporate and joint agency of the compacting states.

The Interstate Commission shall have all the responsibilities, powers and duties set forth herein, including the power to sue and be sued, and such additional powers as may be conferred upon it by subsequent action of the respective legislatures of the compacting states in accordance with the terms of this compact.

The Interstate Commission shall consist of Commissioners selected and appointed by resident members of a State Council for Interstate Adult Offender Supervision for each state.

In addition to the Commissioners who are the voting representatives of each state, the Interstate Commission shall include individuals who are not commissioners but who are members of

interested organizations; such non-commissioner members must include a member of the national organizations of governors, legislators, state chief justices, attorneys general and crime victims. All non-commissioner members of the Interstate Commission shall be ex-officio (nonvoting) members. The Interstate Commission may provide in its by-laws for such additional, ex-officio, non-voting members as it deems necessary.

Each compacting state represented at any meeting of the Interstate Commission is entitled to one vote. A majority of the compacting states shall constitute a quorum for the transaction of business, unless a larger quorum is required by the by-laws of the Interstate Commission.

The Interstate Commission shall meet at least once each calendar year. The chairperson may call additional meetings and, upon the request of 27 or more compacting states, shall call additional meetings. Public notice shall be given of all meetings and meetings shall be open to the public.

The Interstate Commission shall establish an Executive Committee which shall include commission officers, members and others as shall be determined by the By-laws. The Executive Committee shall have the power to act on behalf of the Interstate Commission during periods when the Interstate Commission is not in session, with the exception of rulemaking and/or amendment to the Compact. The Executive Committee oversees the day-to-day activities managed by the Executive Director and Interstate Commission staff; administers enforcement and compliance with the provisions of the compact, its by-laws and as directed by the Interstate Commission and performs other duties as directed by Commission or set forth in the By-laws.

### **ARTICLE IV**

### THE STATE COUNCIL

Each member state shall create a State Council for Interstate Adult Offender Supervision which shall be responsible for the appointment of the commissioner who shall serve on the Interstate Commission from that state. Each state council shall appoint as its commissioner the Compact Administrator from that state to serve on the Interstate Commission in such capacity under or

pursuant to applicable law of the member state. While each member state may determine the membership of its own state council, its membership must include at least one representative from the legislative, judicial, and executive branches of government, victims groups and compact administrators. Each compacting state retains the right to determine the qualifications of the Compact Administrator who shall be appointed by the state council or by the Governor in consultation with the Legislature and the Judiciary. In addition to appointment of its commissioner to the National Interstate Commission, each state council shall exercise oversight and advocacy concerning its participation in Interstate Commission activities and other duties as may be determined by each member state including but not limited to, development of policy concerning operations and procedures of the compact within that state.

### **ARTICLE V**

### POWERS AND DUTIES OF THE INTERSTATE COMMISSION

The Interstate Commission shall have the following powers:

- To adopt a seal and suitable by-laws governing the management and operation of the
   Interstate Commission
- To promulgate rules which shall have the force and effect of statutory law and shall be
   binding in the compacting states to the extent and in the manner provided in this compact.
- To oversee, supervise and coordinate the interstate movement of offenders subject to the terms of this compact and any by-laws adopted and rules promulgated by the compact commission.
- To enforce compliance with compact provisions, Interstate Commission rules, and by-laws,
   using all necessary and proper means, including but not limited to, the use of judicial process.
- To establish and maintain offices.
- To purchase and maintain insurance and bonds
- To borrow, accept, or contract for services of personnel, including, but not limited to,
   members and their staffs.

- To establish and appoint committees and hire staff which it deems necessary for the carrying
  out of its functions including, but not limited to, an executive committee as required by Article
  Ill which shall have the power to act on behalf of the Interstate Commission in carrying out its
  powers and duties hereunder.
- To elect or appoint such officers, attorneys, employees, agents, or consultants, and to fix
  their compensation, define their duties and determine their qualifications; and to establish the
  Interstate Commission's personnel policies and programs relating to, among other things,
  conflicts of interest, rates of compensation, and qualifications of personnel.
- To accept any and all donations and grants of money, equipment, supplies, materials, and services, and to receive, utilize, and dispose of same.
- To lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve
  or use any property, real, personal, or mixed.
- To sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property, real, personal or mixed.
- To establish a budget and make expenditures and levy dues as provided in Article X of this compact.
- To sue and be sued.
- To provide for dispute resolution among Compacting States.
- To perform such functions as may be necessary or appropriate to achieve the purposes of this compact.
- To report annually to the legislatures, governors, judiciary, and state councils of the
  compacting states concerning the activities of the Interstate Commission during the
  preceding year. Such reports shall also include any recommendations that may have been
  adopted by the Interstate Commission.
- To coordinate education, training and public awareness regarding the interstate movement of offenders for officials involved in such activity.
- To establish uniform standards for the reporting, collecting, and exchanging of data.

### **ARTICLE VI**

### ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION

### Section A. By-laws

The Interstate Commission shall, by a majority of the Members, within twelve months of the first Interstate Commission meeting, adopt By-laws to govern its conduct as may be necessary or appropriate to carry out the purposes of the Compact, including, but not limited to: establishing the fiscal year of the Interstate Commission; establishing an executive committee and such other committees as may be necessary. providing reasonable standards and procedures:

- (i) for the establishment of committees, and
- (ii) governing any general or specific delegation of any authority or function of the Interstate Commission;

providing reasonable procedures for calling and conducting meetings of the Interstate Commission, and ensuring reasonable notice of each such meeting;

establishing the titles and responsibilities of the officers of the Interstate Commission;

providing reasonable standards and procedures for the establishment of the personnel policies and programs of the Interstate Commission. Notwithstanding any civil service or other similar laws of any Compacting State, the By-laws shall exclusively govern the personnel policies and programs of the Interstate Commission; and

providing a mechanism for winding up the operations of the Interstate Commission and the equitable return of any surplus funds that may exist upon the termination of the Compact after the payment and/or reserving of all of its debts and obligations;

providing transition rules for "start up" administration of the compact;

establishing standards and procedures for compliance and technical assistance in carrying out the compact.

### Section B. Officers and Staff

The Interstate Commission shall, by a majority of the Members, elect from among its Members a chairperson and a vice chairperson, each of whom shall have such authorities and duties as may be specified in the By-laws. The chairperson or, in his or her absence or disability, the vice chairperson, shall preside at all meetings of the Interstate Commission. The Officers so elected shall serve without compensation or remuneration from the Interstate Commission; PROVIDED THAT, subject to the availability of budgeted funds, the officers shall be reimbursed for any actual and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as officers of the Interstate Commission.

The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such terms and conditions and for such compensation as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission, and hire and supervise such other staff as may be authorized by the Interstate Commission, but shall not be a member.

### Section C. Corporate Records of the Interstate Commission

The Interstate Commission shall maintain its corporate books and records in accordance with the By-laws.

### Section D. Qualified Immunity, Defense and Indemnification

The Members, officers, executive director and employees of the Interstate Commission shall be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused or arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities; PROVIDED, that nothing in this paragraph shall be construed to protect any such person from suit and/or liability for any damage, loss, injury or liability caused by the intentional or willful and wanton misconduct of any such person.

The Interstate Commission shall defend the Commissioner of a Compacting State, or his or her representatives or employees, or the Interstate Commission's representatives or employees, in any civil action seeking to impose liability, arising out of any actual or alleged act, error or

omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities; PROVIDED, that the actual or alleged act, error or omission did not result from intentional wrongdoing on the part of such person.

The Interstate Commission shall indemnify and hold the Commissioner of a Compacting State, the appointed designee or employees, or the Interstate Commission's representatives or employees, harmless in the amount of any settlement or judgement obtained against such persons arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities, provided, that the actual or alleged act, error or omission did not result from gross negligence or intentional wrongdoing on the part of such person.

### ARTICLE VII

### **ACTIVITIES OF THE INTERSTATE COMMISSION**

The Interstate Commission shall meet and take such actions as are consistent with the provisions of this Compact.

Except as otherwise provided in this Compact and unless a greater percentage is required by the By-laws, in order to constitute an act of the Interstate Commission, such act shall have been taken at a meeting of the Interstate Commission and shall have received an affirmative vote of a majority of the members present.

Each Member of the Interstate Commission shall have the right and power to cast a vote to which that Compacting State is entitled and to participate in the business and affairs of the Interstate Commission. A Member shall vote in person on behalf of the state and shall not delegate a vote to another member state. However, a State Council shall appoint another authorized representative, in the absence of the commissioner from that state, to cast a vote on behalf of the

member state at a specified meeting. The By-laws may provide for Members' participation in meetings by telephone or other means of telecommunication or electronic communication. Any voting conducted by telephone, or other means of telecommunication or electronic communication shall be subject to the same quorum requirements of meetings where members are present in person.

The Interstate Commission shall meet at least once during each calendar year. The chairperson of the Interstate Commission may call additional meetings at any time and, upon the request of a majority of the Members, shall call additional meetings.

The Interstate Commission's By-laws shall establish conditions and procedures under which the Interstate Commission shall make its information and official records available to the public for inspection or copying. The Interstate Commission may exempt from disclosure any information or official records to the extent they would adversely affect personal privacy rights or proprietary interests. In promulgating such Rules, the Interstate Commission may make available to law enforcement agencies records and information otherwise exempt from disclosure, and may enter into agreements with law enforcement agencies to receive or exchange information or records subject to nondisclosure and confidentiality provisions.

Public notice shall be given of all meetings and all meetings shall be open to the public, except as set forth in the Rules or as otherwise provided in the Compact. The Interstate Commission shall promulgate Rules consistent with the principles contained in the "Government in Sunshine Act," 5 U.S.C. Section 552(b), as may be amended. The Interstate Commission and any of its committees may close a meeting to the public where it determines by two-thirds vote that an open meeting would be likely to:

- relate solely to the Interstate Commission's internal personnel practices and procedures;
- disclose matters specifically exempted from disclosure by statute;
- disclosure trade secrets or commercial or financial information which is privileged or confidential;
- involve accusing any person of a crime, or formally censuring any person;

- disclose information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy;
- disclose investigatory records compiled for law enforcement purposes;
- disclose information contained in or related to examination, operating or condition reports
  prepared by, or on behalf of or for the use of, the Interstate Commission with respect to a
  regulated entity for the purpose of regulation or supervision of such entity;
- disclose information, the premature disclosure of which would significantly endanger the life
   of a person or the stability of a regulated entity;
- specifically relate to the Interstate Commission's issuance of a subpoena, or its participation
  in a civil action or proceeding.

For every meeting closed pursuant to this provision, the Interstate Commission's chief legal officer shall publicly certify that, in his or her opinion, the meeting may be closed to the public, and shall reference each relevant exemptive provision. The Interstate Commission shall keep minutes which shall fully and clearly describe all matters discussed in any meeting and shall provide a full and accurate summary of any actions taken, and the reasons therefor, including a description of each of the views expressed on any item and the record of any rollcall vote (reflected in the vote of each Member on the question). All documents considered in connection with any action shall be identified in such minutes.

The Interstate Commission shall collect standardized data concerning the interstate movement of offenders as directed through its By-laws and Rules which shall specify the data to be collected, the means of collection and data exchange and reporting requirements.

### **ARTICLE VIII**

### RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION

The Interstate Commission shall promulgate Rules in order to effectively and efficiently achieve the purposes of the Compact including transition rules governing administration of the compact during the period in which it is being considered and enacted by the states;

Rulemaking shall occur pursuant to the criteria set forth in this Article and the By-laws and Rules adopted pursuant thereto. Such rulemaking shall substantially conform to the principles of the federal Administrative Procedure Act, 5 U.S.C.S. section 551 et seq., and the Federal Advisory Committee Act, 5 U.S.C.S. app. 2, section 1 et seq., as may be amended (hereinafter "APA"). All Rules and amendments shall become binding as of the date specified in each Rule or amendment.

If a majority of the legislatures of the Compacting States rejects a Rule, by enactment of a statute or resolution in the same manner used to adopt the compact, then such Rule shall have no further force and effect in any Compacting State.

When promulgating a Rule, the Interstate Commission shall:

- publish the proposed Rule stating with particularity the text of the Rule which is proposed and the reason for the proposed Rule;
- allow persons to submit written data, facts, opinions and arguments, which information shall be publicly available;
- provide an opportunity for an informal hearing; and
- promulgate a final Rule and its effective date, if appropriate, based on the rulemaking record. Not later than sixty days after a Rule is promulgated, any interested person may file a petition in the United States District Court for the District of Columbia or in the Federal District Court where the Interstate Commission's principal office is located for judicial review of such Rule. If the court finds that the Interstate Commission's action is not supported by substantial evidence, (as defined in the APA), in the rulemaking record, the court shall hold the Rule unlawful and set it aside.
  Subjects to be addressed within 12 months after the first meeting must at a minimum include:
- notice to victims and opportunity to be heard;
- offender registration and compliance:
- violations/returns;
- · transfer procedures and forms;
- eligibility for transfer;
- collection of restitution and fees from offenders:

- data collection and reporting;
- the level of supervision to be provided by the receiving state;
- transition rules governing the operation of the compact and the Interstate Commission during
  all or part of the period between the effective date of the compact and the date on which the
  last eligible state adopts the compact;
- Mediation, arbitration and dispute resolution.

The existing rules governing the operation of the previous compact superceded by this Act shall be null and void twelve (12) months after the first meeting of the Interstate Commission created hereunder.

Upon determination by the Interstate Commission that an emergency exists, it may promulgate an emergency rule which shall become effective immediately upon adoption, provided that the usual rulemaking procedures provided hereunder shall be retroactively applied to said rule as soon as reasonably possible, in no event later than 90 days after the effective date of the rule.

### **ARTICLE IX**

# OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE INTERSTATE COMMISSION

### Section A. Oversight

The Interstate Commission shall oversee the interstate movement of adult offenders in the compacting states and shall monitor such activities being administered in Non-compacting States which may significantly affect Compacting States.

The courts and executive agencies in each Compacting State shall enforce this Compact and shall take all actions necessary and appropriate to effectuate the Compact's purposes and intent. In any judicial or administrative proceeding in a Compacting State pertaining to the subject matter of this Compact which may affect the powers, responsibilities or actions of the Interstate Commission, the Interstate Commission shall be entitled to receive all service of process in any such proceeding, and shall have standing to intervene in the proceeding for all purposes.

### Section B. Dispute Resolution

The Compacting States shall report to the Interstate Commission on issues or activities of concern to them, and cooperate with and support the Interstate Commission in the discharge of its duties and responsibilities.

The Interstate Commission shall attempt to resolve any disputes or other issues which are subject to the Compact and which may arise among Compacting States and Non-compacting States.

The Interstate Commission shall enact a By-law or promulgate a Rule providing for both mediation and binding dispute resolution for disputes among the Compacting States.

### Section C. Enforcement

The Interstate Commission, in the reasonable exercise of its' discretion, shall enforce the provisions of this compact using any or all means set forth in Article XII, Section B, of this compact.

### ARTICLE X

### **FINANCE**

The Interstate Commission shall pay or provide for the payment of the reasonable expenses of its establishment, organization and ongoing activities.

The Interstate Commission shall levy on and collect an annual assessment from each Compacting State to cover the cost of the internal operations and activities of the Interstate Commission and its staff which must be in a total amount sufficient to cover the Interstate Commission's annual budget as approved each year. The aggregate annual assessment amount shall be allocated based upon a formula to be determined by the Interstate Commission, taking into consideration the population of the state and the volume of interstate movement of offenders in each Compacting State and shall promulgate a Rule binding upon all Compacting States which governs said assessment.

The Interstate Commission shall not incur any obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Interstate Commission pledge the credit of any of the compacting states, except by and with the authority of the compacting state.

The Interstate Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Interstate Commission shall be subject to the audit and accounting procedures established under its By-laws. However, all receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified or licensed public accountant and the report of the audit shall be included in and become part of the annual report of the Interstate Commission.

### **ARTICLE XI**

### COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT

Any state, as defined in Article II of this compact, is eligible to become a Compacting State. The Compact shall become effective and binding upon legislative enactment of the Compact into law by no less than 35 of the States. The initial effective date shall be the later of July 1, 2001, or upon enactment into law by the 35<sup>th</sup> jurisdiction. Thereafter it shall become effective and binding, as to any other Compacting State, upon enactment of the Compact into law by that State. The governors of Non-member states or their designees will be invited to participate in Interstate Commission activities on a non-voting basis prior to adoption of the compact by all states and territories of the United States.

Amendments to the Compact may be proposed by the Interstate Commission for enactment by the Compacting States. No amendment shall become effective and binding upon the Interstate Commission and the Compacting States unless and until it is enacted into law by unanimous consent of the Compacting States.

### **ARTICLE XII**

WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL ENFORCEMENT

### Section A. Withdrawal

Once effective, the Compact shall continue in force and remain binding upon each and every Compacting State; PROVIDED, that a Compacting State may withdraw from the Compact ("Withdrawing State") by enacting a statute specifically repealing the statute which enacted the Compact into law.

The effective date of withdrawal is the effective date of the repeal.

The Withdrawing State shall immediately notify the Chairperson of the Interstate Commission in writing upon the introduction of legislation repealing this Compact in the Withdrawing State.

The Interstate Commission shall notify the other Compacting States of the Withdrawing State's intent to withdraw within sixty days of its receipt thereof.

The Withdrawing State is responsible for all assessments, obligations and liabilities incurred through the effective date of withdrawal, including any obligations, the performance of which extend beyond the effective date of withdrawal.

Reinstatement following withdrawal of any Compacting State shall occur upon the Withdrawing State reenacting the Compact or upon such later date as determined by the Interstate Commission

### Section B. Default

If the Interstate Commission determines that any Compacting State has at any time defaulted ("Defaulting State") in the performance of any of its obligations or responsibilities under this Compact, the By-laws or any duly promulgated Rules the Interstate Commission may impose any or all of the following penalties:

Fines, fees and costs in such amounts as are deemed to be reasonable as fixed by the Interstate Commission;

Remedial training and technical assistance as directed by the Interstate Commission;

Suspension and termination of membership in the compact. Suspension shall be imposed only after all other reasonable means of securing compliance under the By-laws and Rules have been exhausted. Immediate notice of suspension shall be given by the Interstate Commission to the

Governor, the Chief Justice or Chief Judicial Officer of the state; the majority and minority leaders of the defaulting state's legislature, and the State Council.

The grounds for default include, but are not limited to, failure of a Compacting State to perform such obligations or responsibilities imposed upon it by this compact, Interstate Commission Bylaws, or duly promulgated Rules. The Interstate Commission shall immediately notify the Defaulting State in writing of the penalty imposed by the Interstate Commission on the Defaulting State pending a cure of the default. The Interstate Commission shall stipulate the conditions and the time period within which the Defaulting State must cure its default. If the Defaulting State fails to cure the default within the time period specified by the Interstate Commission, in addition to any other penalties imposed herein, the Defaulting State may be terminated from the Compact upon an affirmative vote of a majority of the Compacting States and all rights, privileges and benefits conferred by this Compact shall be terminated from the effective date of suspension. Within sixty days of the effective date of termination of a Defaulting State, the Interstate Commission shall notify the Governor, the Chief Justice or Chief Judicial Officer and the Majority and Minority Leaders of the Defaulting State's legislature and the state council of such termination.

The Defaulting State is responsible for all assessments, obligations and liabilities incurred through the effective date of termination including any obligations, the performance of which extends beyond the effective date of termination.

The Interstate Commission shall not bear any costs relating to the Defaulting State unless otherwise mutually agreed upon between the Interstate Commission and the Defaulting State. Reinstatement following termination of any Compacting State requires both a reenactment of the Compact by the Defaulting State and the approval of the Interstate Commission pursuant to the Rules.

### Section C. Judicial Enforcement

The Interstate Commission may, by majority vote of the Members, initiate legal action in the United States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in the Federal District where the Interstate Commission has its offices to enforce

compliance with the provisions of the Compact, its duly promulgated Rules and By-laws, against any Compacting State in default. In the event judicial enforcement is necessary the prevailing party shall be awarded all costs of such litigation including reasonable attorneys fees.

### Section D. Dissolution of Compact

The Compact dissolves effective upon the date of the withdrawal or default of the Compacting State which reduces membership in the Compact to one Compacting State.

Upon the dissolution of this Compact, the Compact becomes null and void and shall be of no further force or effect, and the business and affairs of the Interstate Commission shall be wound up and any surplus funds shall be distributed in accordance with the By-laws.

### **ARTICLE XIII**

### SEVERABILITY AND CONSTRUCTION

The provisions of this Compact shall be severable, and if any phrase, clause, sentence or provision is deemed unenforceable, the remaining provisions of the Compact shall be enforceable.

The provisions of this Compact shall be liberally constructed to effectuate its purposes.

### **ARTICLE XIV**

### BINDING EFFECT OF COMPACT AND OTHER LAWS

### Section A. Other Laws

Nothing herein prevents the enforcement of any other law of a Compacting State that is not inconsistent with this Compact.

All Compacting States' laws conflicting with this Compact are superseded to the extent of the conflict.

### Section B. Binding Effect of the Compact

All lawful actions of the Interstate Commission, including all Rules and By-laws promulgated by the Interstate Commission, are binding upon the Compacting States.

All agreements between the Interstate Commission and the Compacting States are binding in accordance with their terms.

Upon the request of a party to a conflict over meaning or interpretation of Interstate Commission actions, and upon a majority vote of the Compacting States, the Interstate Commission may issue advisory opinions regarding such meaning or interpretation.

In the event any provision of this Compact exceeds the constitutional limits imposed on the legislature of any Compacting State, the obligations, duties, powers or jurisdiction sought to be conferred by such provision upon the Interstate Commission shall be ineffective and such obligations, duties, powers or jurisdiction shall remain in the Compacting State and shall be exercised by the agency thereof to which such obligations, duties, powers or jurisdiction are delegated by law in effect at the time this Compact becomes effective.

### Organizational Overview: Interstate Compact for Adult Offender Supervision

It is the purpose of this compact to provide the framework for the promotion of public safety and to protect the rights of victims through the control and regulation of the interstate movement of offenders in the community; to provide for the effective tracking, supervision, and rehabilitation of these offenders by the sending and receiving states; and to equitably distribute the costs, benefits and obligations of the compact among the compacting states.

# State Council State Council for Interstate Adult Offender Supervision)

- Each state must have a State Council. The meeting frequency and scope of authority are a matter for each state to determine.
- State Council membership must include at least one representative from the legislative, executive and judicial branches of government, victim groups and the Compact Administrator. Others may be added.
- The State Council, among other stakeholders, will receive reports from the Commission at least annually, and will be formally notified in the event of their states' suspension or default.
- State Councils exercise oversight and advocacy concerning state participation in Commission activities, and other duties as may be determined by the member state.
- State Councils designate the state representative to a National Commission meeting in the event the Compact Administrator is unable to attend.

# National Commission (Interstate Commission for Adult Offender Supervision)

- Must meet at least annually; at the call of the chairperson; or upon request by a majority of the member states. Public notice of meetings is required, and meetings are open to the public.
- Voting members are the Compact Administrators from each member state. Ex-officio (non-voting) members must include a member of national organizations of governors, legislators, state chief justices, attorneys general and crime victims. Through Bylaws, the Commission may provide for additional exofficio members.
- The Commission must establish Bylaws: for the Commissions' governance, and for directing the Commission's actions or conduct.
- The Commission must establish
  Rules: to effectively and efficiently
  achieve the purposes of the
  Compact. (Proposed rules must be
  published, and provision must be
  made for written submissions and
  opportunity for an informal hearing
  before passage.)
- Commission Bylaws and Rules have the force and effect of law on member states. However, if a majority of legislatures of Compacting States reject a Rule, it will have no further force and effect in any Compacting State.
- The Commission elects the Executive Committee and establishes such other committees as may be necessary.

### Executive Committee

- Article III empowers the
   Executive Committee to act on
   behalf of the Commission during
   periods when the Commission is
   not in session; with the exception
   of rulemaking authority and/or
   power to amend to the Compact.
- Members must be Compact
   Administrators of member states
   elected to the Executive
   Committee by the National
   Commission. Positions include the
   Chairperson, Vice-Chairperson,
   and others to be determined
   through Bylaws.
- On behalf of the Commission, the Executive Committee appoints or retains an Executive Director.
- The Executive Committee
   oversees the day-to-day activities
   managed by the Executive
   Director and Commission staff;
   administers enforcement and
   compliance with Compact
   provisions, its by-laws and other
   duties as directed by the
   Commission or set forth in the By laws

### **Executive Director:**

- Serves as Secretary to the Commission, but is not a member.
- Hires and supervises staff as authorized by the Commission.

### - INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION -

The Compact must be passed by states with identical content. However, the way it is implemented will vary from state to state. When a state is enacting this proposed legislation at least three key state specific areas must be addressed: Finance, the Compact Administrator, and State Councils.

### Key Decisions States Must Make When Enacting the Compact

### Finance:

Determine the process and funding source necessary to insure timely payment of your states' annual assessment to cover costs of the internal operations and activities of the Interstate Commission(Article X, sec. 2)

### Among items to consider:

- During the first 12 months of existence the Commission must promulgate a Rule binding upon member states specifying an assessment formula that takes into consideration state population and its' volume of interstate movement of offenders.
- It is not possible to specify the amount of a state assessment before an operating budget is
  approved by the Commission and the funding formula has been established. However, an
  estimate of the start-up costs and operating budgets for the Commissions' first three years has
  been completed and is part of this set of information.

### **Compact Administrator:**

Determine qualifications of Compact Administrator......(Art. II-C; Art. IV)

AND

Determine who appoints the Compact Administrator: ...... (Art. IV)

- 1. The Governor, in consultation with the Legislature and the Judiciary; or
- 2. The State Council.
- Under the existing compact, who is currently the official Compact Administrator? (Do not confuse
  this authority with the position of "Deputy Compact Administrator(s)" where much of the daily
  activity occurs.)
- Does the Compact Administrator responsibility require a full time position in your state, or should these duties be part of the responsibilities of another position?
- Where will the position be located within the state organizational structure?
- The Compact Administrator, as your states' representative on the National Commission, represents
  the interests of your state through his/her vote. What additional authority or responsibility, if any,
  will be specified for the position within your state?

- INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION -

Among items to consider:

- Your state may have an existing function that, with minimal modification, can also fulfill the state council responsibility.
- Some states may want a "hands-on" state council that meets frequently, requires staff support and a clear organizational designation.
- Others states may fashion a state council role that requires few meetings with staff support provided by the compact administrators' office, or other pre-existing resources.
- 1. State Council resources and organizational location.
- Membership must include at least one representative from the legislative, judicial, and executive branches
  of government, victims groups, and the Compact Administrator.

How are the appointments to be made in your state?

- 1 In statute?
- ii By Executive Order?
- Other.

Will appointments be made for a specific term or time frame?

2. How will the state councils be required to conduct business? IE.:

Quorums

Roberts Rules of Order

State administrative regulations

State council rules or other determinations.

- 4. Legislative enactment language in Article IV states: "Each state council shall exercise oversight and advocacy concerning its participation in Interstate Commission activities and other duties as may be determined by each member state, including, but not limited to, development of policy concerning operations and procedures of the compact within that state."
  - 1. Does your state wish to specify any other duties for your State Council?

# **APPENDIX**

C

SIAIE	No legislation	ABJOOKIY DATE May 15	SUBSTITUTED	Adjourned
Alaska	No legislation	May 9		Adjourned
Arizona	No legislation	May 7		Adjourned
Arkansas		No Regular Session in 2000		
California	SB 2023	Aug 31		9/18/00 Enrolled to Governor at 3:00
Colorado	SB 191	May 4	Limit on S assessment	Signed into law, 4/10/00
Connecticut	HB 5127	Мау 3		Signed into law, 6/1/00
Delaware	No legislation	June 30		
Florida	No legislation	May 5		Adjourned
Georgia	No legislation	Mid March		Adjourned
Hawaii	SB 2152	Early May	Amended	6/9 Awaiting Governor's signature (d
Idaho	SB 1391	Mid March	No Changes	Signed into law, 4/17/00
Illinois	No legislation	Throughout the year		
Indiana	No legislation	March 15		Adjourned
Іона	HB 2489	Late April	:	2/28 Introduced and referred to Judiciary Crnte. (dead)
Kansas	HB 3025	Late April		Adjourned
Kentucky	HB 454	April 12	No Changes	Signed into law, 4/21/00
Louisiana	No legislation	June 7		Adjourned
Maine	SB 2612	April 19		Adjourned
Maryland	HB 330 HB 366	April 10		Adjourned
Massachusetts				

South Carolina No.	Rhoda Island No	Pennsylvania No	Oregon	Oklahoma S	Ohio No	North Dakota	North Carolina No	New York	New Mexico No	New Jersey	New Hampshire No	Nevada	Nebraska No l	Montana	<i>Missouri</i> H	Mississippi No	Minnesota No l	Michigan No l	STATE
No legislation	No legislation	No legislation	-	SB 1565	No legislation   1	· · · · · · · · · · · · · · · · · · ·	No legislation	, ,,,,,	No legislation	· '	No legislation	7	No legislation	7	HB 1321	No legislation	No legislation	No legislation	BILL#
June 01	Late June	Meets throughout the year	No regular session 2000	May 26	Meets throughout the year	No regular session in 2000	July	No regular session in 2000	Feb 16	No regular session in 2000	Mid June	No regular session in 2000	Mid April	No regular session in 2000	May 30	May 7	Late April	Throughout the year	ADJOURN DATE
															Amended				AMENDED/ SUBSTITUTED
Adjourned				Signed into law 6:01/00					Adjourned				Adjourned		6/27 Approved by Governor 6/27 Delivered to Secretary of State				STATUS

STATE	BILL#	ADJOURN DATE	AMENDED/ SI/RSTITITED	STATUS
South Dakota	No legislation	Mid March		Adjourned
Tennessee	No legislation	Late April		Adjourned
Utah	No legislation	May 01		Adjourned
Vermont	SB 311	Early May	No Changes	Signed into law 4/27/00
Virginia	SJR 86 HB 446	March 11		Tabled until 2001 Session Tabled until 2001 Session
Washington	SB 6621	March 9		Effective June 8, 2000 TASK FORCE CREATION
West Virginia	No legislation	March II		Adjourned
Wisconsin	No legislation	Meets throughout the year		
Wyoming	No legislation	March 10		Adjourned

# **APPENDIX**

 $\Box$ 

1 2		REVISION INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION
3		INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION
4 5	Sh	ort title: This Act may be cited as The Interstate Compact for Adult Offender Supervision.
6 7 8	aut	e compact is authorized by the Crime Control Act of 1934, 4 U.S.C. sec. 112, which horizes states to enter into compacts for cooperative effort and mutual assistance in the evention of crime.
9	-	
10		ARTICLE I
11		PURPOSE
12		
13	The	e purposes of this compact are to—
14		
15 16	(a)	Promote public safety by providing adequate supervision in the community of adult offenders who are subject to this compact;
17	(b)	Provide a means to track the location of offenders under this compact's supervision;
18	(c)	Provide a means to transfer supervision authority in an orderly and efficient manner;
19	(d)	Provide a means to return offenders to the originating jurisdictions when necessary;
20	(e)	Provide a means to give timely notice to victims of the location of offenders subject to this
21		compact;
22	(f)	Distribute the costs, benefits and obligations of this compact equitably among the states;
23	(g)	Establish a system of uniform data collection for offenders under supervision of this compact
24		and allow access to information by authorized criminal justice officials;
25		Monitor compliance with rules established under this compact;
26	(i)	Coordinate training and education regarding regulations of interstate movement of offenders
27		for officials involved in such activity.
28		
29		
30		ARTICLE II
31		DEFINITIONS
32		
33	As	used in this compact, unless the context clearly requires a different construction—
34		
35	(a)	"Adult" means an individual legally classified as an adult or a juvenile treated as an adult by
36		court order, statute, or operation of law.
37	(b)	"By-laws" mean those by-laws established by the Interstate Commission for its governance,
38		or for directing or controlling the Interstate Commission's actions or conduct.
39	(c)	"Compact Administrator" means the individual in each compacting state appointed to
40		administer and manage the state's supervision and transfer of offenders subject to the terms
41		of this compact.
42		"Compacting state" means any state that has adopted this compact by legislative enactment.
43	(e)	"Commissioner" means the voting representative of each compacting state appointed
44	(6)	pursuant to Article IV of this compact.
45	(1)	"Commissioner's designee" means a person designated by the Commissioner to represent
46 47		him or her at meetings of the Interstate Commission and to exercise the vote of that Commissioner in the absence or disability of the Commissioner.
4/		Commissioner in the absence of disability of the Commissioner.

- (i) "Member" means the commissioner of a compacting state or the commissioner's designee.
- (j) "Non-compacting State" means any state that has not enacted this compact.

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- (k) "Offender" means an adult placed under, or made subject to, supervision as the result of the commission of a criminal offense and released to the community under the jurisdiction of courts, paroling authorities, corrections, or other criminal justice agencies.
- (1) "Receiving State" means the state in which an offender is granted permission to reside subject to this compact.
- (m) "Rules" means acts of the Interstate Commission, adopted pursuant to Article IX of this
- (n) "Sending State" means the state in which an offender is placed under criminal justice supervision and from which he or she seeks residence in another state.
- (o) "State" means a state of the United States, the District of Columbia and any other territorial possessions of the United States.
- (p) "State Council" means the State Council for Interstate Adult Offender Supervision created by each state under Article V of this compact.

### ARTICLE III INTERSTATE COMPACT OFFENDERS

(a) Offenders Subject to Interstate Compact—No offender shall be permitted to reside in any compacting or non-compacting state without the permission of the receiving state. An offender shall only be eligible to seek permission from the receiving state to reside in that state if-

(1) (A) such offender has been an actual inhabitant of the receiving state continuously for more than one year prior to his coming to the sending state; and

(B) has not resided within the sending state more than 6 continuous months immediately preceding the commission of the offense for which supervision has been imposed; or

(1) (A) has family residing continuously for one year or more within the receiving state;

- (B) the offender can find employment in the receiving state or has a bona fide offer of admission to an accredited educational program or institution; or
- (1) the receiving state consents to the offender's residing in that state.
- (a) No Right Created—This Compact does not create any right of an offender to reside in any state.

1 (b) Extradition Not Required—The compacting states waive all requirements of the Uniform 2 Criminal Extradition Act that an order of extradition be obtained for offenders subject to 3 this compact. Duly accredited officers of a sending state may at all times enter a 4 receiving state and apprehend and retake an offender under supervision of this compact. 5 An officer entering a state to retake an offender subject to this compact shall establish the 6 authority of such officer to retake and the identity of the offender to be retaken with the 7 local law enforcement agency of the jurisdiction where the offender to be retaken is 8 located. 9 10 11 ARTICLE IV 12 INTERSTATE COMMISSION 13 14 (a) The compacting states hereby create the "Interstate Commission for Adult Offender 15 Supervision." The Interstate Commission shall be a body corporate and joint agency of the 16 compacting states. 17 18 (b) Commissioners—The Interstate Commission shall consist of Commissioners appointed in a 19 manner provided for by state law. 20 21 (c) Non-Commissioners—In addition to the Commissioners, who are the voting representatives 22 of each state, the Interstate Commission shall include individuals who are not 23 Commissioners but who represent interested organizations. Such non-commissioners 24 serving on the Interstate Commission shall include representatives of each of the national 25 organizations representing governors, legislators, state chief justices, attorneys general, and 26 crime victims. Non-commissioners serving on the Interstate Commission are ex-officio and 27 shall not be entitled to vote or to serve on the Executive Committee of the Interstate 28 Commission. The Interstate Commission may provide in its by-laws for appointment to the 29 Interstate Commission of additional non-commissioners as it deems necessary. 30 31 (d) Vote—Each compacting state represented at any meeting of the Interstate Commission is 32 entitled to one vote. 33 34 (e) Quorum—A majority of the compacting states shall constitute a quorum for the transaction of 35 business, unless a larger quorum is required by the by-laws of the Interstate Commission. 36 37 (f) Meetings-The Interstate Commission shall meet at least once each calendar year. The chair 38 may call additional meetings and, upon the request of 15 or more compacting states, shall 39 call additional meetings. Public notice shall be given of all meetings, and meetings shall be 40 open to the public unless closed subject to a provision of 5 U.S.C. sec. 552b.

(g) Executive Committee—The Interstate Commission shall establish an Executive Committee that shall include commission officers, members and others as shall be determined by the

By-laws. The Executive Committee shall have the power to act on behalf of the Interstate Commission during periods when the Interstate Commission is not meeting. The Executive

Committee shall oversee the day-to-day activities of the Executive Director and Interstate

Commission staff: administer, as directed by the Interstate Commission, enforcement and

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1		compliance with the provisions of the compact, its by-laws and rules; and perform other
2		duties as directed by the Interstate Commission or set forth in the by-laws.
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4		ARTICLE V
5		THE STATE COUNCIL
6		
7	(a)	Composition—Each compacting state shall create a State Council for Interstate Adult
8		Offender Supervision. Each compacting state may determine the membership of its own
9		State Council, which must include at least one representative from the legislative, judicial,
10		and executive branches of government of the state, a victims' group, and the state's compact
11		administrator.
12		
13	(b)	Compact Administrator—Each compacting state shall provide by law for the appointment of
14		the state's compact administrator, who shall be appointed to serve as the state's
15		Commissioner on the Interstate Commission.
16		
17	(c)	Duties—The State Council shall provide recommendations to the Compact Administrator
18		regarding the activities of the state's Interstate Compact Office, exercise advocacy
19 20		concerning the state's participation in Interstate Commission activities, and perform other
21		duties as may be determined by each member state.
22		
23		ARTICLE VI
24		POWERS AND DUTIES OF THE INTERSTATE COMMISSION
25		TOWERS MED DUTIES OF THE HOTELE COMMISSION
26	(a)	The Interstate Commission shall have the power to—
27	()	
28	(1)	Adopt a seal and suitable by-laws governing the management and operation of the Interstate
29	. ,	Commission;
30	(2)	Promulgate rules for the interstate movement of adult offenders subject to this compact;
31	(3)	Coordinate the interstate movement of offenders subject to this compact;
32	(4)	Enforce compliance with compact provisions, Interstate Commission rules, and by-laws;
33	` '	Establish and maintain offices;
34	` '	Purchase and maintain insurance and bonds;
35	(7)	Borrow, accept, or contract for services of personnel, including, but not limited to, members
36		and their staffs;
37	(8)	Establish and appoint committees and hire staff necessary for carrying out the functions of
38		the Interstate Commission including, but not limited to, an executive committee as
39		required by Article IV, which shall have the power to act on behalf of the Interstate
40		Commission during periods when the Interstate Commission is not meeting;
41	(9)	Elect or appoint officers, attorneys, employees, agents, or consultants, and to fix their
42		compensation, define their duties and determine their qualifications;
71.4	(10	
43	(10	) Accept any and all donations and grants of money, equipment, supplies, materials, and
44	Ì	Accept any and all donations and grants of money, equipment, supplies, materials, and services, and to receive, utilize, and dispose of same;
44 45	Ì	<ul> <li>Accept any and all donations and grants of money, equipment, supplies, materials, and services, and to receive, utilize, and dispose of same;</li> <li>Lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve</li> </ul>
44	Ì	<ul> <li>Accept any and all donations and grants of money, equipment, supplies, materials, and services, and to receive, utilize, and dispose of same;</li> <li>Lease, purchase, accept contributions or donations of, or otherwise to own, hold, improve or use any property, real, personal, or mixed;</li> </ul>

property, real, personal or mixed;

- (13) Establish a budget and make expenditures and levy dues as provided in Article XI of this compact;
- (14) Sue and be sued;
  - (15) Provide for dispute resolution among compacting states;
  - (16) Perform such functions as may be necessary or appropriate to achieve the purposes of this compact;
  - (17) Report annually to the legislatures, governors, judiciary, and state councils of the compacting states concerning the activities of the Interstate Commission during the preceding year. Such reports shall also include any recommendations that may have been adopted by the Interstate Commission;
  - (18) Coordinate education, training and public awareness regarding the interstate movement of offenders for officials involved in such activity;
  - (19) Establish uniform standards for the reporting, collecting, and exchanging of data.

### ARTICLE VII

(a) By-laws—The Interstate Commission shall, by affirmative vote of a majority of the Members, within twelve months following the first Interstate Commission meeting, adopt by-laws to govern the internal operation of the Interstate Commission as may be necessary or appropriate to carry out the purposes of the Compact, including, but not limited to—

ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION

- (1) Establishing the fiscal year of the Interstate Commission;
- (2) Establishing an executive committee and such other committees as may be necessary;
- (3) Providing reasonable procedures for calling and conducting meetings of the Interstate Commission, and ensuring reasonable notice of each such meeting;
- (4) Establishing the titles and responsibilities of the officers of the Interstate Commission;
- (5) Providing reasonable standards and procedures for the establishment of the personnel policies and programs of the Interstate Commission;
- (6) Providing a mechanism for winding up the operations of the Interstate Commission and the equitable return of any surplus funds that may exist upon the termination of the compact after the payment and/or reserving of all of its debts and obligations.

- (a) Officers and Staff
- (1) The Interstate Commission shall, by vote of a majority of the members, elect from among its members a chair and a vice chair, each of whom shall have such authorities and duties as may be specified in the by-laws. The chair or, in his or her absence or disability, the vice chair, shall preside at all meetings of the Interstate Commission.
- (2) The officers so elected shall serve without compensation or remuneration from the Interstate Commission; provided that, subject to the availability of budgeted funds, the officers shall be reimbursed for any actual and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as officers of the Interstate Commission.
- (3) The Interstate Commission shall, through its executive committee, appoint or retain an executive director for such period, upon such terms and conditions, and for such compensation as the Interstate Commission may deem appropriate. The executive director shall serve as secretary to the Interstate Commission and shall hire and supervise such other staff as may be authorized by the Interstate Commission, but shall not be a member.
- (4) Notwithstanding any civil service or other similar laws of any compacting state, the by-laws shall exclusively govern the personnel policies and programs of the Interstate Commission.

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- delegate a vote to another mem

- (a) Corporate Records of the Interstate Commission—The Interstate Commission shall maintain its books and records in accordance with the by-laws, which shall establish standards in accordance with generally accepted governmental standards.
- (a) Qualified Immunity, Defense and Indemnification
- (1) The members, officers, executive director, and employees of the Interstate Commission shall be immune from suit and liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities; provided that nothing in this paragraph shall be construed to protect any such person from suit and/or liability for any damage, loss, injury or liability caused by the intentional misconduct or gross negligence of any such person.
- (2) The Interstate Commission shall defend the Interstate Commission and its employees in any civil action seeking to impose liability, arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities; provided that the actual or alleged act, error or omission did not result from intentional misconduct or gross negligence on the part of such person.
- (3) The Interstate Commission shall indemnify and hold the commissioner of a compacting state, the appointed designee or employees, or the Interstate Commission's representatives or employees, harmless in the amount of any settlement or judgment obtained against such persons arising out of any actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties or responsibilities; provided, that the actual or alleged act, error, or omission did not result from intentional misconduct or gross negligence on the part of such person.

# ARTICLE VIII ACTIVITIES OF THE INTERSTATE COMMISSION

- (a) The Interstate Commission shall meet and take such actions as are consistent with the provisions of this Compact.
- (b) Except as otherwise provided in this Compact and unless a greater percentage is required by the by-laws, in order to constitute an act of the Interstate Commission, such act shall have been taken at a meeting of the Interstate Commission and shall have received an affirmative vote of a majority of the members present.
- (c) Each member of the Interstate Commission shall have the right and power to cast a vote to which that compacting state is entitled and to participate in the business and affairs of the Interstate Commission. A member shall vote in person on behalf of the state and shall not delegate a vote to another member state. However, a compacting state shall provide by law

for the appointment of another authorized representative to act in the absence or disability of the commissioner from that state and to cast a vote on behalf of the member state at a specified meeting. The by-laws may provide for members' participation in meetings by telephone or other means of telecommunication or electronic communication. Any vote conducted by telephone or other means of telecommunication or electronic communication shall be subject to the same quorum requirements as meetings where members are present in person.

(d) The Interstate Commission shall meet at least once during each calendar year. The chair of the Interstate Commission may call additional meetings at any time and, upon the request of 15 or more members, shall call additional meetings.

(e) Public notice shall be given of all meetings, and all meetings shall be open to the public, except as set forth in the "Government in Sunshine Act," 5 U.S.C. sec. 552b, as may be amended.

(f) For every meeting closed pursuant to this provision, the Interstate Commission's chief legal officer shall publicly certify that, in his or her opinion, the meeting may be closed to the public, and shall reference each relevant provision of law allowing such exemption.

(g) The Interstate Commission shall collect standardized data concerning the interstate movement of offenders as directed through its by-laws and rules, which shall specify the data to be collected, the means of collection, and data exchange and reporting requirements.

## ARTICLE IX RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION

(a) The Interstate Commission shall promulgate rules in order to effectively and efficiently achieve the purposes of the compact. Rulemaking shall occur pursuant to the Federal Administrative Procedure Act, 5 U.S.C. sec. 551 et seq., and the Federal Advisory Committee Act, 5 U.S.C. App. 2, sec. 1 et seq., as may be amended.

(b) All rules and amendments to such rules shall become binding as of the date specified in each rule or amendment.

(c) If a majority of the legislatures of the compacting states rejects a rule by enactment of a statute or resolution in the same manner used to adopt the compact, then such rule shall have no further force and effect in any compacting state.

- (d) Within twelve (12) months following the first meeting of the Interstate Commission, rules shall be proposed addressing—
- (1) Notice to victims and opportunity to be heard;
- (2) Sex offender registration and compliance;
- 45 (3) Violations of terms and conditions of community release by offenders subject to this compact and return of such offenders to the sending state;
  - (4) Uniform transfer procedures and forms;
- 48 (5) Collection of restitution and fees from offenders;
- 49 (6) Data collection and reporting;

3 (9) Transition rules for start-up administration of compact; 4 (10) Standards and procedures for compliance and technical assistance in carrying out the 5 compact. 6 7 (a) With respect to the compacting states, rules adopted under the previous compact superseded 8 by this Act shall be null and void twelve (12) months after the first meeting of the Interstate 9 Commission created hereunder. 10 11 (b) Upon determination by the Interstate Commission that an emergency exists, the Interstate 12 Commission may promulgate an emergency rule that shall become effective immediately 13 upon adoption, provided that the usual rulemaking procedures provided herein shall be 14 retroactively applied to the emergency rule as soon as reasonably possible, in no event later 15 than 90 days after the effective date of the rule. 16 17 18 19 ARTICLE X 20 MONITORING, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE 21 INTERSTATE COMMISSION 22 23 (a) Monitoring-24 (1) The Interstate Commission shall monitor the interstate movement of adult offenders in the 25 compacting states and shall monitor the interstate movement of adult offenders in non-26 compacting states that may significantly affect compacting states. The courts and executive 27 agencies in each compacting state shall enforce this Compact and shall take all actions 28 necessary and appropriate to effectuate the Compact's purposes and intent. 29 30 (2) In any judicial or administrative proceeding in a compacting state pertaining to the subject matter of this Compact that may affect the powers, responsibilities or actions of the Interstate 31 32 Commission, the Interstate Commission shall be entitled to receive all service of process in 33 any such proceeding and shall have standing to intervene in the proceeding for all purposes. 34 35 (a) Dispute Resolution— 36 (1) The compacting states shall report to the Interstate Commission issues or activities of 37 concern to them, and cooperate with and support the Interstate Commission in the discharge of its duties and responsibilities. 38 39 (2) The Interstate Commission shall attempt to resolve any disputes or other issues that are 40 subject to the compact and that may arise among compacting states and non-compacting 41 42 states. 43 44 (3) The Interstate Commission shall promulgate a rule providing for mediation for disputes 45 arising among the compacting states. 46

(7) Level of supervision to be provided by the receiving state;

(8) Mediation, arbitration and dispute resolution;

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compacting state.

Interstate Commission.

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ARTICLE XII COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT

(a) Any state, as defined in Article II of this compact, is eligible to become a compacting state.

(b) Standards Of Accounting—The Interstate Commission shall keep accurate accounts of all

shall comply with generally accepted accounting principals (GAAP) and any other

pronouncements issued by the Financial Accounting Standards Board (FASB) and the

receipts and disbursements. The receipts and disbursements of the Interstate Commission

shall be subject to the audit and accounting procedures established under its by-laws, which

Government Accounting Standards Board (GASB). All receipts and disbursements of funds handled by the Interstate Commission shall be audited yearly by a certified public accountant

and the report of the audit shall be included in and become part of the annual report of the

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(b) The Compact shall become effective and binding upon legislative enactment of the compact by no less than 35 states. The initial effective date shall be the later of July 1, 2001, or upon enactment into law by the 35th state. Thereafter it shall become effective and binding, as to any other compacting state, upon enactment of the Compact into law by that state. The governors of non-member states or their designees may participate in Interstate Commission activities but may not vote prior to adoption of the compact by the non-member state.

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(a) Withdrawal 13

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(c) Amendments to the Compact may be proposed by the Interstate Commission for enactment by the compacting states. No proposed amendment shall become effective and binding upon the Interstate Commission and the compacting states unless and until it is enacted into law by unanimous consent of the compacting states.

### ARTICLE XIII WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL ENFORCEMENT

- (1) Once effective, the compact shall continue in force and remain binding upon each and every compacting state; provided, that a compacting state may withdraw from the Compact ("withdrawing state") by enacting a statute specifically repealing the statute that enacted the compact.
- (2) The effective date of withdrawal is the effective date of the repeal.
- (3) The withdrawing state shall immediately notify the chair of the Interstate Commission in writing upon the introduction of legislation repealing this compact in the withdrawing state.
- (4) The Interstate Commission shall notify the other compacting states of the withdrawing state's intent to withdraw within sixty days of receipt of such notice from the withdrawing state. The withdrawing state is responsible for all assessments, obligations and liabilities incurred through the effective date of withdrawal.
- (5) Reinstatement following withdrawal of any compacting state shall occur upon the withdrawing state's reenactment of the compact.
- (a) Default
- (1) If the Interstate Commission determines that any compacting state has at any time defaulted ("defaulting state") in the performance of any of its obligations or responsibilities under this compact, the by-laws, or any duly promulgated rules, the Interstate Commission may impose any or all of the following penalties:
  - i. Require remedial training and technical assistance as directed by the Interstate Commission:
  - ii. Assess fines, fees and costs in such amounts as are deemed to be reasonable as fixed by the Interstate Commission.
  - Suspend membership in the compact—Suspension shall be imposed only after all other reasonable means of securing compliance under the by-laws and rules have been exhausted. Immediate notice of suspension shall be given by the Interstate Commission to the governor, the chief justice or chief judicial officer of the state, the majority and minority leaders of the defaulting state's legislature, and the State Council.
- (1) The Interstate Commission shall immediately notify in writing a state found to be in default of the act or acts forming the basis for such default and of the penalty imposed by the Interstate Commission on the defaulting state. The Interstate Commission shall give the defaulting state an opportunity to cure the default, shall specify the actions that must be

1 2 3		taken to cure the default, and the time period within which the defaulting state must cure its default.
4 5 6 7 8	(2)	The defaulting state is responsible for all assessments, obligations and liabilities incurred during the period of suspension. The Interstate Commission shall not bear any costs relating to the defaulting state unless otherwise mutually agreed upon between the Interstate Commission and the defaulting state.
9 10 11 12 13 14 15 16	(a)	Judicial Enforcement—The Interstate Commission may, by majority vote of the members, initiate legal action in the United States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in the federal district where the Interstate Commission has its offices to enforce compliance with the provisions of the Compact against any compacting state in default. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation including reasonable attorneys fees.
17 18 19 20 21 22 23	(b)	Dissolution of Compact—This compact dissolves effective upon the date of the withdrawal or default of the compacting state that reduces membership in the compact to one compacting state. Upon the dissolution of this compact, the compact becomes null and void and shall be of no further force or effect, and the business and affairs of the Interstate Commission shall be wound up and any surplus funds shall be distributed in accordance with the by-laws.
24		ARTICLE XIV
25		SEVERABILITY AND CONSTRUCTION
26 27 28 29 30	(a)	Severability—The provisions of this Compact shall be severable, and if any phrase, clause, sentence or provision is deemed unenforceable, the remaining provisions of the Compact shall be enforceable.
31 32 33 34	(b)	Construction—The provisions of this Compact shall be liberally constructed to effect its purposes.
35		ARTICLE XV
36		BINDING EFFECT OF COMPACT AND OTHER LAWS
37 38 39 40	(a)	Other Laws—Nothing herein prevents the enforcement of any other law of a compacting state that is not inconsistent with this Compact.

# **APPENDIX**

# COMPARISON OF MAJOR PROVISIONS

executive committee of the Interstate		
are not entitled to vote or serve on the	are not entitled to vote.	
attorneys general, and crime victims, who	attorneys general, and crime victims, who	"compact administrators."
governors, legislators, state chief justices,	governors, legislators, state chief justices,	governor of each state, the so-called
by each of the national organizations for	by each of the national organizations for	Composed of officers designated by the
are entitled to vote; and members appointed	are entitled to vote; and members appointed	art. 42.11 sec. 2, subdivision 5.
<ul> <li>Composed of compact administrators, who</li> </ul>	<ul> <li>Composed of compact administrators, who</li> </ul>	Organized under authority of Tex. C.C.P.
		Administrators Association (PPCAA)
TITLE: Interstate Commission	TITLE: Interstate Commission	TITLE: Parole and Probation Compact
administrators	administrators	administrators
National association of compact	National association of compact	National association of compact
residing in that state.		
3. The receiving state consents to the offender's		residing in that state.
program or institution; or		3. The receiving state consents to the offender's
of admission to an accredited educational		program or institution; or
in the receiving state or has a bona fide offer		of admission to an accredited educational
receiving state and who can find employment		in the receiving state or has a bona fide offer
continuously for one year or more within the		receiving state and who can find employment
2. Offender who has family residing		continuously for one year or more within the
supervision has been imposed; or		2. Offender who has family residing
commission of the offense for which		supervision has been imposed; or
months immediately preceding the		commission of the offense for which
the sending state more than 6 continuous		months immediately preceding the
sending state and who has not resided within		the sending state more than 6 continuous
than one year prior to his coming to the	first meeting.	sending state and who has not resided within
of the receiving state continuously for more	for transfer eligibility within 12 months after its	than one year prior to his coming to the
1. Offender who has been an actual inhabitant	Interstate Commission must establish criteria	of the receiving state continuously for more
Same criteria as in existing law:	No criteria are established for offenders. The	1. Offender who has been an actual inhabitant
Acceptance criteria	Acceptance criteria	Acceptance criteria
		art. 42.11)
	Supervision	Parolee Supervision (Tex. Code of Crim. Proc.
(based on the NIC-Sponsored Compact)	Interstate Compact for Adult Offender	Uniform Act for Out of State Probationer and
Revision	NIC-Sponsored Compact	Existing law

"Interstate Compact Administrator for Probation and Parole."	governor of each state and is entitled the		Compact administrator					changes.	on construction of rules and proposes rule	Executive council renders advisory opinions	officers manages day-to-day operation.	Executive committee composed of elected			<ul> <li>PPCAA meets at least annually.</li> </ul>	Organization and operation				compact."	effectively carry out the terms of this	may be deemed necessary to more	"shall promulgate rules and regulations as	administrators), "if and when appointed,"	The "designated officers" (compact		Existing law Uniform Act for Out of State Probationer and Parolee Supervision (Tex. Code of Crim. Proc. art. 42.11)
governor in consultation with the legislature and the judiciary.	<ul> <li>Appointed by the state Council or by the</li> </ul>	<ul> <li>Qualifications to be determined by state.</li> </ul>	Compact administrator	executive committee.	legislators, victims groups, may serve on the	members, e.g., representatives of governors,	with provisions of the compact." Ex officio	"administers enforcement and compliance	activities of the executive director" and	by by-laws," that "oversees day-to-day	members, and others as shall be determined	composed of "commission officers,	<ul> <li>Executive committee, which may be</li> </ul>	the request of 27 or more states.	meetings. Meetings may also be called upon	<ul> <li>To meet annually, but chair may call</li> </ul>	Organization and operation		provided in this compact."	states to the extent and in the manner	and shall be binding in the compacting	have the force and effect of statutory law	Authorized to "promulgate rules which shall	offenders."	coordinate the interstate movement of	Authorized to "oversee, supervise, and	NIC-Sponsored Compact Interstate Compact for Adult Offender Supervision
the state, e.g., by legislature, by governor or by some combination.	<ul> <li>Appointed in a manner to be determined by</li> </ul>	<ul> <li>Qualifications to be determined by state.</li> </ul>	Compact administrator	provisions of the compact."	enforcement and compliance with the	directed by the Interstate Commission,	executive director" and "administers, as	"oversees day-to-day activities of the	legislators, victims groups, may not serve,	members, e.g., representatives of governors,	and officers may serve, but ex officio	Executive committee, on which members	the request of <del>27</del> 15 or more states.	meetings. Meetings may also be called upon	To meet annually, but chair may call	Organization and operation	compact."	movement of adult offenders subject to this	states to the extent and in the manner	and shall be binding in the compacting	have the force and effect of statutory law	Authorized to "promulgate rules which shall	offenders."	coordinate the interstate movement of	<ul> <li>Authorized to "oversee, supervise, and</li> </ul>	Commission.	Revision (based on the NIC-Sponsored Compact)

Existing law	NIC-Sponsored Compact	Revision
Uniform Act for Out of State Probationer and Parolee Supervision (Tex. Code of Crim. Proc.	Interstate Compact for Adult Offender Supervision	(based on the NIC-Sponsored Compact)
art. 42.11)		
Statewide advisory group	Statewide advisory group	Statewide advisory group
State Advisory Board	State Council	State Council
Not required or recommended under existing	<ul> <li>A policy making body that is responsible for</li> </ul>	<ul> <li>A wholly advisory body whose members are</li> </ul>
law. However, Texas has a state Advisory	appointing the state's compact administrator	appointed in the manner chosen by the state.
Board for Interstate Compact matters. Its six	to the Interstate Commission, and, if the	However, members must include a
members are appointed by the Executive	state so chooses, appointing an individual to	representative from the legislative, judicial
Director of TDCJ. The Board's purpose is to	be the compact administrator.	and executive branches of state government,
ensure that all organizations dealing with	<ul> <li>Membership must include at least one</li> </ul>	a representative of a victims group, and the
offenders, e.g., parole, community corrections	person from the legislative, judicial and	state's compact administrator.
and supervision agencies, and judiciary, are	executive branches of government, plus a	
aware of and support the Interstate Compact and	representative of victims groups and	
movement. The Board's function is wholly	compact administrator must also be	
advisory.	appointed.	Purpose: "Provide recommendations to the
	<ul> <li>Purpose: "Exercise oversight and advocacy</li> </ul>	compact administrator regarding activities
	concerning its participation in Interstate	of the state's interstate compact office,
	Commission activities anddevelopment of	exercise advocacy concerning the state's
	policy concerning operations and procedures	participation in Interstate Commission
	of the compact within that state."	activities, and perform other duties as may be determined by each member state."
Termination of state's participation in	Termination of state's participation in	Termination of state's participation in
compact	compact	compact
• There is no provision for terminating a	<ul> <li>A state may have its membership terminated</li> </ul>	<ul> <li>A state's participation in the compact may</li> </ul>
state's participation in the compact. The	by a vote of the Interstate Commission for	not be terminated. A defaulting state may
organization of compact administrators does	being in default. "Defaulting state" is not a	only be suspended. "Defaulting state" is
not have authority to level any sanctions	defined term, but includes, and is not limited	defined to mean "any state that: fails to pay
against erring states.	to, "failure of a Compacting state to perform	the annual assessment levied by the
	such obligations or responsibilities imposed	Interstate Commission; refuses, following
	about it by this compact, interstate	reasonable nonnearion, to remove an

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The compact does not address methods of finance. The constitution of the organization of compact administrators, the PPCAA, sets dues for member states.	Financial responsibility of state	A state wishing to withdraw from the compact would have to enact legislation repealing the compact.		Existing law Uniform Act for Out of State Probationer and Parolee Supervision (Tex. Code of Crim. Proc. art. 42.11)
<ul> <li>The Interstate Commission is authorized by the compact to "levy on and collect an annual assessment from each compacting statewhich must be in a total amount sufficient to cover the Interstate Commission's annual budget"</li> <li>Annual assessment is to be based on a formula to be set by the Interstate Commission taking into consideration the population of the state and volume of interstate movement of offenders.</li> </ul>	Financial responsibility of state	<ul> <li>A state may withdraw from the compact by enacting legislation repealing the enacting legislation.</li> </ul>	Commission by-laws, or duly promulgated Rules."	NIC-Sponsored Compact Interstate Compact for Adult Offender Supervision
• Same as in NIC/CSG-Proposed Compact. However, the executive director of the Interstate Commission must annually propose and submit a budget for the next year's operations to the Interstate Commission and to "the governor or designated officer of each compacting state", which budget may be amended by the Interstate Commission prior to their levying an assessment on the compacting states.  Audit and accounting procedures must be "based on generally accepted governmental accounting standards."	Financial responsibility of state	<ul> <li>A state may withdraw from the compact by enacting legislation repealing the enacting legislation.</li> </ul>	offender from a receiving state; sends an offender to a receiving state without receiving consent from the compact administrator of the receiving state; or unreasonably refuses to accept an offender for supervision."	Revision (based on the NIC-Sponsored Compact)

	requirements to obtain extradition of fugitives from justice are hereby expressly waived"	may at all times enter a receiving state andapprehend and retake any person on probation or parole. For that purpose no	<ul> <li>Ensuring return of offender to sending state</li> <li>"Duly accredited officers of a sending state</li> </ul>	Existing law Uniform Act for Out of State Probationer and Parolee Supervision (Tex. Code of Crim. Proc. art. 42.11)
	neeting, presumably by passage of a rule.  No provision waiving extradition.	Return of offenders to the sending states for violations is one of the subjects that must be "addressed within 12 months after the first	<ul> <li>Ensuring return of offender to sending state</li> <li>No provision similar to that of existing law.</li> </ul>	NIC-Sponsored Compact Interstate Compact for Adult Offender Supervision
to this compact shall establish the authority of such officer to retake and the identity of the offender to be retaken with the local law enforcement agency of the jurisdiction where the offender to be retaken is located."  States that no right is created in an offender to reside in any state.  Within 12 months of the first meeting, the Interstate Commission must address "[v]iolation of terms and conditions of community release by offenders subject to this compact and return of such offenders to the sending state."	may at all times enter a receiving state and apprehend and retake an offender under supervision of this compact. An officer entering a state to retake an offender subject	requirements of the Uniform Criminal  Extradition Act that an order of extradition be obtained for offenders subject to this compact.  Duly accredited officers of a sending state	<ul> <li>Ensuring return of offender to sending state</li> <li>The compacting states waive all</li> </ul>	Revision (based on the NIC-Sponsored Compact)